REPUBLIC OF SOUTH AFRICA

LOCAL GOVERNMENT LAWS AMENDMENT ACT

REPUBLIEK VAN SUID-AFRIKA

WYSIGINGSWET OP PLAASLIKE REGERINGSWETTE

No 19, 2008
GENERAL EXPLANATORY NOTE:

[ ] Words in bold type in square brackets indicate omissions from existing enactments.

[ ] Words underlined with a solid line indicate insertions in existing enactments.

BILL

To amend the—

- Local Government: Municipal Demarcation Act, 1998, so as to insert a definition; and to provide for determinations of municipal boundaries to take effect on the commencement of the following municipal financial year;
- Local Government: Municipal Structures Act, 1998, so as to insert a definition; to provide for consequential amendments pertaining to interventions in municipalities; to provide for amendments to provisions relating to ward committees; and to provide for authorisations and adjustments of powers and functions to take effect on the commencement of the following municipal financial year;
- Local Government: Municipal Systems Act, 2000, so as to substitute a definition; to provide that the term of employment of a municipal manager may not exceed a maximum of five years; to align certain delegations with the Local Government: Municipal Finance Management Act, 2003; to regulate the participation of municipal staff members in national, provincial and local elections; to amend the Minister’s regulatory powers; to provide for a municipality to provide an owner with copies of accounts sent to the occupier of such property; to provide for a correction in the Afrikaans text of section 106; to refine the process to investigate maladministration and related matters; to provide for the exemption of municipalities from provisions of the said Act, and to amend the Code of Conduct for Councillors and Municipal Staff in order to align it with the Municipal Finance Management Act; and
- Local Government: Municipal Property Rates Act, 2004, so as to substitute certain definitions; to allow quantification in terms of cost of relief measures to be dealt with through the municipal budget; to allow for municipalities not to value public service infrastructure if there is no intention to levy rates; to correct certain citations; and to allow for the curbing of rates revenue;

to rationalise local government laws that have become obsolete as a result of local government legislation that was enacted since 1994; and to provide for matters connected therewith.
BE IT ENACTED by the Parliament of the Republic of South Africa, as follows:—

CHAPTER 1

AMENDMENT OF LOCAL GOVERNMENT: MUNICIPAL DEMARCATION ACT, 1998

Amendment of section 1 of Act 27 of 1998, as amended by section 4 of Act 51 of 2002

1. Section 1 of the Local Government: Municipal Demarcation Act, 1998 (in this Chapter referred to as the Demarcation Act), is hereby amended by the insertion after the definition of “Minister” of the following definition:

“‘municipal financial year’ means the financial year of a municipality commencing on 1 July each year and ending on 30 June of the following year.”

Amendment of section 23 of Act 27 of 1998, as amended by section 10 of Act 51 of 2002

2. Section 23 of the Demarcation Act is hereby amended by the addition of the following subsection:

“(4) (a) A determination referred to in subsection (2)(b) takes effect on the commencement date of the municipal financial year following the date of publication of the notice effecting such determination.

(b) The Board must, at least six months prior to the commencement of the municipal financial year in which boundary determinations are to take effect, inform the Minister of Finance of such determinations.

(c) The Minister of Finance may, in exceptional cases, including those referred to in section 87 of the Municipal Structures Act, 1998 (Act No. 117 of 1998), decide on a different or shorter period than the period referred to in paragraph (a) and (b).”.

CHAPTER 2

AMENDMENT OF LOCAL GOVERNMENT: MUNICIPAL STRUCTURES ACT, 1998

Amendment of section 1 of Act 117 of 1998, as amended by section 93 of Act 27 of 2000

3. Section 1 of the Local Government: Municipal Structures Act, 1998 (in this Chapter referred to as the Structures Act), is hereby amended by the insertion after the definition of “municipal council” of the following definition:

“‘municipal financial year’ means the financial year of a municipality commencing on 1 July each year and ending on 30 June of the following year.”

Amendment of section 34 of Act 117 of 1998

4. Section 34 of the Structures Act is hereby amended—

(a) by the substitution for subsection (3) of the following subsection:

“(3) The MEC for local government in a province, by notice in the Provincial Gazette, may dissolve a municipal council in the province if[

(a) the Electoral Commission in terms of section 23(2)(a) of the Demarcation Act is of the view that a boundary determination affects the representation of voters in that council, and the remaining part of the existing term of municipal councils is more than one year; or

(b) an intervention in terms of section 139 of the Constitution has not resulted in the council being able to fulfil its obligations in terms of legislation.”; and
(b) by the substitution for subsection (4) of the following subsection:

“(4) The MEC for local government in a province may dissolve a municipal council in a province in accordance with the provisions of section 139 of the Constitution of the Republic of South Africa, 1996.”.

Amendment of section 35 of Act 117 of 1998, as amended by section 13 of Act 51 of 2002

5. Section 35 of the Structures Act is hereby amended by the substitution for subsection (1) of the following subsection:

“(1) If a municipal council is dissolved in terms of section 34(3)(b) or does not have enough members to form a quorum for a meeting, the MEC for local government in the province must appoint one or more administrators to ensure the continued functioning of the municipality until a new municipal council is elected or until the council has sufficient members for a quorum.”.

Amendment of section 73 of Act 117 of 1998

6. Section 73 of the Structures Act is hereby amended—

(a) by the substitution for subsection (1) of the following subsection:

“(1) If a metro or local council establishes ward committees, it must establish a ward committee for each ward in the municipality.”; and

(b) by the addition of the following subsection:

“(5) (a) Out of pocket expenses referred to in paragraph (c) must be paid from the budget of the municipality in question.

(b) A metro or local council must develop a policy and determine criteria for and calculation of the out of pocket expenses referred to in paragraph (c) based on a provincial framework determined by the MEC subject to paragraph (e).

(c) A metro or local council may make arrangements for the payment of out of pocket expenses to members of ward committees in respect of participation by ward committee members in the activities of the ward committees.

(d) A municipal council may allocate funds and resources to enable ward committees to perform their functions, exercise their powers and undertake development in their wards within the framework of the law.

(e) The Minister must determine a national framework including criteria for the calculation of the out of pocket expenses referred to in paragraph (b).”

Amendment of section 74 of Act 117 of 1998

7. Section 74 of the Structures Act is hereby amended by the substitution for paragraph (b) of the following paragraph:

“(b) has such duties and powers as the metro or local council may delegate to it in terms of section [32] 59 of the Local Government: Municipal Systems Act, 2000 (Act No. 32 of 2000).”.

Substitution of section 75 of Act 117 of 1998

8. The following section is hereby substituted for section 75 of the Structures Act:

“Term of office of members

(1) The section 73(2)(b) members of a ward committee are elected for a term [determined by the metro or local council] that corresponds with the term referred to in section 24 of this Act.

(2) The Minister may by notice in the Government Gazette prescribe regulations for the implementation of subsection (1).”
Amendment of section 84 of Act 117 of 1998, as amended by section 6 of Act 33 of 2000 and section 19 of Act 51 of 2002

9. Section 84 of the Structures Act is hereby amended by the addition of the following subsection:

“(4) (a) Subject to paragraph (c), any authorisation, amendment of an authorisation or revocation of an authorisation under subsection (3) takes effect on the commencement date of the municipal financial year following the date of publication of the notice effecting such authorisation or amendment or revocation.

(b) The Minister must inform the Minister responsible for finance of his or her intention to publish a notice contemplated in paragraph (a) at least six months before the notice is to take effect in terms of that paragraph.

(c) Paragraph (a) does not apply if any authorisation, amendment of an authorisation or revocation of an authorisation under subsection (3) is to coincide with an election of the council of an affected municipality.”.

Amendment of section 85 of Act 117 of 1998, as amended by section 7 of Act 33 of 2000

10. Section 85 of the Structures Act is hereby amended by the insertion after subsection (9) of the following subsection:

“(9A) (a) Subject to paragraph (c), any adjustment of the division of functions and powers under this section takes effect on the commencement date of the municipal financial year following the date of publication of the notice effecting such adjustment.

(b) The MEC or Minister, as the case may be, must inform the national Minister responsible for finance of his or her intention to publish a notice contemplated in paragraph (a) at least four months before the notice is to take effect in terms of that paragraph.

(c) Paragraph (a) does not apply if any adjustment of the division of powers and functions under this section is to coincide with an election of the council of an affected municipality.

(d) The Minister of Finance may, in exceptional cases, including those referred to in section 87 of Municipal Structures Act, 1998 (Act No 117 of 1998), decide on a different or shorter period than the period referred to in paragraph (a) and (b).”.

CHAPTER 3

AMENDMENT OF LOCAL GOVERNMENT: MUNICIPAL SYSTEMS ACT, 2000

Amendment of section 1 of Act 32 of 2000, as amended by section 35 of Act 51 of 2002 and section 1 of Act 44 of 2003

11. Section 1 of the Local Government: Municipal Systems Act, 2000 (in this Chapter referred to as the Systems Act), is hereby amended by the substitution for the definition of “political office bearer” of the following definition:

“ ‘political office bearer’ means the speaker, executive mayor, deputy executive mayor, mayor, deputy mayor or a member of the executive committee as referred to in the Municipal Structures Act;”.

Amendment of section 57 of Act 32 of 2000, as amended by Act 44 of 2003

12. Section 57 of the Systems Act is hereby amended by the substitution in subsection (6) for paragraph (a) of the following paragraph:

“(a) be for a fixed term of employment up to a maximum of five years, not exceeding a period ending one year after the election of the next council of the municipality;”.
Amendment of section 60 of Act 32 of 2000

13. Section 60 of the Systems Act is hereby amended by the substitution for subsection (2) of the following subsection:

“(2) The council may only delegate to [an executive committee or executive mayor or chief financial officer decisions to make] the municipal manager the power to make decisions on investments on behalf of the municipality within [a policy framework determined by the Minister of Finance] the municipality’s investment policy contemplated in section 13(2) of the Local Government: Municipal Finance Management Act, 2003 (Act No. 56 of 2003).”.

Insertion of section 71A in Act 32 of 2000

14. The following section is hereby inserted in the Systems Act after section 71:

“Participation of staff members in elections

71A. (1) A staff member may be a candidate for election to the National Assembly or a provincial legislature or may be nominated as a permanent delegate to the National Council of Provinces subject to the Code of Conduct for Municipal Staff Members contemplated in Schedule 2, and any other prescribed limits and conditions as may be regulated by the Minister.

(2) A staff member who is nominated as a permanent delegate to the National Council of Provinces, must resign not later than the date on which he or she is appointed as a permanent delegate to the National Council of Provinces in the manner contemplated in section 61(2)(b) of the Constitution of the Republic of South Africa, 1996.

(3) A staff member may be a candidate for election to a municipal council subject to the Code of Conduct for Municipal Staff Members contemplated in Schedule 2 and any other prescribed limits and conditions as may be regulated by the Minister.”.

Amendment of section 72 of Act 32 of 2000

15. Section 72 of the Systems Act is hereby amended by the substitution for subsection (1) of the following subsection:

“(1) The Minister may, subject to applicable labour legislation and after consultation with the bargaining council established for municipalities and the Minister for the Public Service and Administration, for the purposes of this Chapter[—

(a) make regulations or issue guidelines in accordance with section 120 to regulate or provide for the following matters:

(i) the procedure to be followed in appealing against decisions taken in terms of delegated powers and the disposal of such appeals;

(ii) the suspension of decisions on appeal;

(iii) the setting of uniform standards for—

(aa) municipal staff establishments;

(bb) municipal staff systems and procedures and the matters that must be dealt with in such systems and procedures; and

(cc) any other matter concerning municipal personnel administration;

(iv) capacity building within municipal administrations;

(v) training and development of staff members of municipalities, including in-house training, subject to the requirements of the Skills Development Act, 1998 (Act No. [97] 81 of 1998), [and the Skills Development Levies Act, 1999 (Act No. [9] 28 of 1999), and the Local Government Municipal Finance Management Act, 2003 (Act No. 56 of 2003); [and

(vi) any other matter that may facilitate the application of this Chapter; or
issue guidelines to provide for the following matters:

[(i)] the establishment of job evaluation systems;
[(ii)] the regulation of remuneration and other conditions of service of staff members of municipalities, subject to applicable labour legislation;
[(iii)] the measuring and evaluation of staff performance;
[(iv)] the development of remuneration grading and incentive frameworks for staff members of municipalities;
[(v)] notwithstanding section 67(1)(h), the Minister may make regulations to provide for a disciplinary code and procedures for municipal managers and managers directly accountable to the municipal managers;
[(vi)] corrective steps in the case of substandard performance by staff members of municipalities; and
[(vii)] any other matter that may facilitate the implementation by a municipality of an efficient and effective system of personnel administration.

Amendment of section 86H of Act 32 of 2000, as inserted by section 18 of Act 44 of 2003

16. Section 86H of the Systems Act is hereby amended by the insertion after subsection (2) of the following subsection:

"(3) A by-law made in terms of this section must be consistent with this Act and the Local Government: Municipal Finance Management Act, 2003 (Act No. 56 of 2003)."

Amendment of section 102 of Act 32 of 2000

17. Section 102 of the Systems Act is hereby amended by the addition of the following subsection:

"(3) A municipality must provide an owner of a property in its jurisdiction with copies of accounts sent to the occupier of the property for municipal services supplied to such a property if the owner requests such accounts in writing from the municipality concerned."

Amendment of section 106 of Act 32 of 2000

18. Section 106 of the Systems Act is hereby amended—

(a) by the substitution in the Afrikaans text in subsection (1) for paragraph (a) of the following paragraph:

"(a) deur middel van skriftelike kennisgewing aan die munisipaliteit, die munisipale raad of munisipale bestuurder versoek om die LUR te voorsien van inligting wat in die kennisgewing verlang word; [en]

of";  
(b) by the substitution for subsection (3) of the following subsection:

"(3) (a) An MEC issuing a notice in terms of subsection (1)(a) or designating a person to conduct an investigation in terms of subsection (1)(b), must within 14 days submit a written statement to the National Council of Provinces motivating the action.

(b) A copy of the statement contemplated in paragraph (a) must simultaneously be forwarded to the Minister and to the Minister of Finance;"; and

(c) by the addition of the following subsection:

"(4) (a) The Minister may request the MEC to investigate maladministration, fraud, corruption or any other serious malpractice which, in the opinion of the Minister, has occurred or is occurring in a municipality in the province.

(b) The MEC must table a report detailing the outcome of the investigation in the relevant provincial legislature within 90 days from the date on which the Minister requested the investigation and must simultaneously send a copy of such report to the Minister, the Minister of Finance and the National Council of Provinces."."
Amendment of section 118 of Act 32 of 2000, as amended by section 44 of Act 51 of 2002

19. Section 118 of the Systems Act is hereby amended by the substitution in subsection (1A) for the expression “120 days” of the expression “60 days”.

Amendment of item 6 of Schedule 1 to Act 32 of 2000

20. Item 6 of Schedule 1 to the Systems Act is hereby amended—
   (a) by the deletion of subitems (2) and (3); and
   (b) by the addition of the following subitem:
   “(4) No councillor may be a party to or beneficiary under a contract for the provision of goods or services to any municipality or any municipal entity established by a municipality.”.

Amendment of item 14 of Schedule 1 to Act 32 of 2000

21. Item 14 of Schedule 1 to the Systems Act is hereby amended by the substitution for subitem (4) of the following subitem:
   “(4) The MEC for local government may appoint a person or a committee to investigate any alleged breach of a provision of this Code and to make a recommendation [on whether the councillor should be suspended or removed from office] as to the appropriate sanction in terms of subitem (2) if a municipal council does not conduct an investigation contemplated in subitem (1) and the MEC for local government considers it necessary.”.

Amendment of item 4 of Schedule 2 to Act 32 of 2000, as amended by section 29 of Act 44 of 2003

22. Item 4 of Schedule 2 to the Systems Act is hereby amended by—
   (a) the deletion of paragraphs (a) and (b) of subitem (2); and
   (b) the addition of the following subitem:
   “(3) No staff member of a municipality may be a party to or beneficiary under a contract for the provision of goods or services to any municipality or any municipal entity established by a municipality.”.

Insertion of item 5A in Schedule 2 to Act 32 of 2000

23. The following item is hereby inserted in Schedule 2 to the Systems Act after item 5:

   “Declaration of interests

   5A. (1) A person appointed in terms of section 56 or a municipal manager must within 60 days after his or her appointment declare in writing to the chairperson of the municipal council the following interests held by that person or municipal manager:
   (a) shares and securities in any company;
   (b) membership of any close corporation;
   (c) interest in any trust;
   (d) directorships;
   (e) partnerships;
   (f) other financial interests in any business undertaking;
   (g) interest in property; and
   (h) subsidies, grants and sponsorships by any organisation.
   (2) Any change in the nature or detail of the financial interests of a staff member must be declared in writing quarterly to the chairperson of the municipal council.
   (3) The municipal council must determine which of the financial interests referred to in subitem (1) must be made public having regard to the need for confidentiality and the public interest for disclosure.”.
Amendment of section 1 of Act 6 of 2004

24. Section 1 of the Local Government: Municipal Property Rates Act, 2004 (in this Chapter referred to as the Property Rates Act), is hereby amended—

(a) by the substitution for the definition of “land tenure right” of the following definition:

‘‘land tenure right’ means an old order right or a new order right as defined in section 1 of the Communal Land Rights Act, 2004 (Act No. 11 of 2004);’’; and

(b) by the substitution for paragraph (j) of the definition of “public service infrastructure” of the following paragraph:

“(j) [rights of way, easements and servitudes] a right registered against immovable property in connection with infrastructure mentioned in paragraphs (a) to (i);’’.

Amendment of section 3 of Act 6 of 2004

25. Section 3 of the Property Rates Act is hereby amended—

(a) by the substitution in subsection (3) for paragraph (e) of the following paragraph:

“(e) identify [and quantify in terms of cost to the municipality] and [any benefit to the local community] provide reasons for—

(i) exemptions[, rebates and reductions];

(ii) [exclusions referred to in section 17(1)(a), (e), (g), (h) and (i)] rebates; and

(iii) [rates on properties that must be phased in terms of section 21] reductions;’’; and

(b) by the substitution in subsection (3) for paragraph (g) of the following paragraph:

“(g) take into account the effect of rates on organisations conducting specified public benefit activities and registered in terms of the Income Tax Act for tax [reductions] exemptions because of those activities, in the case of property owned and used by such organisations for those activities;’’.

Amendment of section 7 of Act 6 of 2004

26. Section 7 of the Property Rates Act is hereby amended by the substitution in subsection (2) for subparagraph (ii) of the following subparagraph:

“(ii) public service infrastructure [owned by a municipal entity].’’.

Amendment of section 9 of Act 6 of 2004

27. Section 9 of the Property Rates Act is hereby amended by the substitution in subsection (1) for paragraph (a) of the following subsection:

“(a) a purpose corresponding with the permitted use of the property[, if the permitted use of the property is regulated];’’.

Amendment of section 15 of Act 6 of 2004

28. Section 15 of the Property Rates Act is hereby amended by the substitution in subsection (4) for the words preceding paragraph (a) of the following words:

“[All exemptions, rebates and reductions projected for a financial year] Projections regarding revenue to be forgone for a financial year in relation to subsection (3)(b) must be reflected in the municipality’s annual budget for that year as—’’. 
Amendment of section 17 of Act 6 of 2004

29. Section 17 of the Property Rates Act is hereby amended by the substitution in subsection (1) for paragraph (e) of the following paragraph:

“(e) on those parts of a special nature reserve, national park or nature reserve within the meaning of the [Protected Areas Act] National Environmental Management: Protected Areas Act, 2003 (Act No. 57 of 2003), or of a national botanical garden within the meaning of the National Environmental Management: Biodiversity Act, 2004 (Act No. 10 of 2004), which are not developed or used for commercial, business, agricultural or residential purposes;”.

Amendment of section 19 of Act 6 of 2004

30. Section 19 of the Property Rates Act is hereby amended by the substitution in subsection (1) for paragraphs (a) and (b) of the following paragraphs, respectively:

“(a) different rates on residential properties, except as provided for in sections [11(1)(b)] 11(2), 21 and 89;
(b) a rate on a category of non-residential properties that exceeds a prescribed ratio to the rate on residential properties determined in terms of section [1]11(1)(a): Provided that different ratios may be set in respect of different categories of non-residential properties.”.

Amendment of section 20 of Act 6 of 2004

31. Section 20 of the Property Rates Act is hereby amended by the substitution for subsection (1) of the following subsection:

“(1) The Minister may, with the concurrence of the Minister of Finance and by notice in the Gazette, set an upper limit on the percentage by which—
(a) rates on [properties] property categories or a rate on a specific category of properties may be increased; or
(b) the total revenue derived from rates on all property categories or a rate on a specific category of properties may be increased.”.

Amendment of section 46 of Act 6 of 2004

32. Section 46 of the Property Rates Act is hereby amended—
(a) by the substitution in subsection (3) for paragraph (a) of the following paragraph:

“(a) [The value of any] Any building or other immovable structure under the surface of the property which is the subject matter of any mining authorisation or mining right defined in the [Minerals Act, 1991 (Act No. 50 of 1991)] Mineral and Petroleum Resources Development Act, 2002 (Act No. 28 of 2002);”;
(b) by the substitution in subsection (3)(b) for the words preceding subparagraph (i) of the following words:

“[the value of] any equipment or machinery which, in relation to the property concerned, is immovable property, excluding—”;
(c) by the deletion of subsection (5).
Amendment of section 78 of Act 6 of 2004

33. Section 78 of the Property Rates Act is hereby amended—
   (a) by the deletion in subsection (1) of the word “or” at the end of paragraph (e),
       the addition of the word “or” at the end of paragraph (f) and the addition to
       that subsection of the following paragraph:
       "(g) of which the category has changed;”; and
   (b) by the deletion in subsection (4) of the word “or” at the end of paragraph (c),
       the addition of the word “or” at the end of paragraph (d) and the addition to
       that subsection of the following paragraph:
       "(e) the date on which the change of category referred to in subsection (1)(g) occurred.”.

Amendment of section 86 of Act 6 of 2004

34. Section 86 of the Property Rates Act is hereby amended by the substitution in
   subsection (1) for paragraph (c) of the following paragraph:
   “(c) wilfully gives information in an objection in terms of section 50(1)(c) or in an
       appeal in terms of section 54 which is false in any material respect;”.

Amendment of Part 1 of Schedule to Act 6 of 2004

35. Part 1 of the Schedule to the Property Rates Act is hereby amended—
   (a) by the insertion of the following row after row number 1:
       "1A. Valuation Ordinance, 1944 (Ordinance No. 26 of 1944) The whole.”; and
   (b) by the deletion of row number 26.

CHAPTER 5
MISCELLANEOUS MATTERS

Repeal of laws

36. The laws specified in the first column of the Schedule are hereby repealed to the
    extent indicated in the second column of the Schedule.

Short title

37. This Act is called the Local Government Laws Amendment Act, 2008.
## SCHEDULE

(Section 37)

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